Foreign Policy and Journalistic Assumptions: Incorporating Background Semantics Into Machine Learning Models of Event Interpretation

David Sylvan Jean-Louis Arcand Ashley Thornton Graduate Institute of International and Development Studies

International Studies Association

March 30, 2022

Three goals

- Three goals
- Project
- Announcements and interpretations
- An example: the Federal Reserve
- An example:U.S.-Russian relations
- Facts and figures
- Annotation of articles: specifying interpretations
- Monetary policy
- Foreign policy 1
- Foreign policy 2
- Foreign policy 3
- Background semantics
- Machine learning
- Semantic tagging 1
- Semantic tagging 2

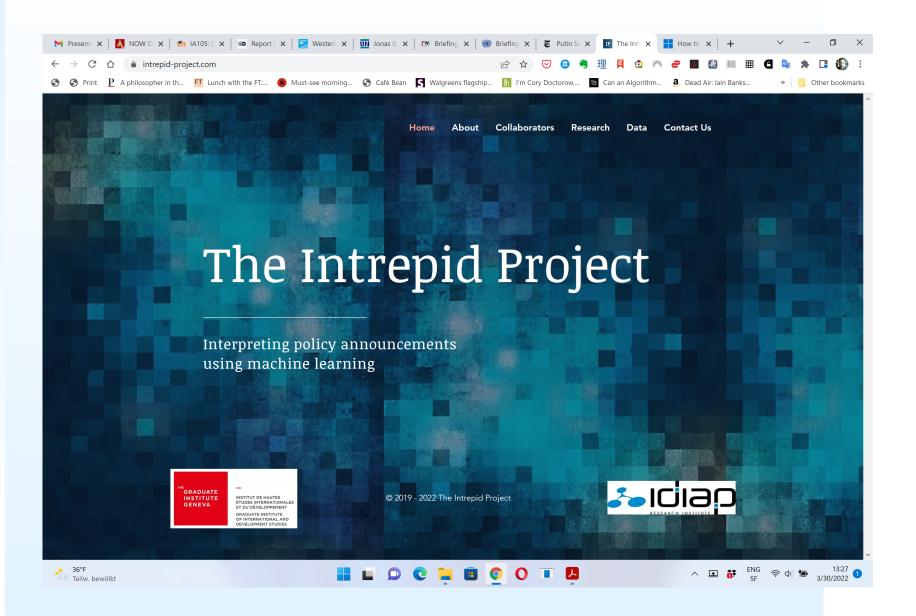
- Overview of our project: announcements and interpretations
- Background semantics: domain, topical, and general
- Machine learning considerations on syntax and semantics

Project

- Three goals
- Project
- Announcements and interpretations
- An example: the Federal Reserve
- An example:

U.S.-Russian relations

- Facts and figures
- Annotation of articles: specifying interpretations
- Monetary policy
- Foreign policy 1
- Foreign policy 2
- Foreign policy 3
- Background semantics
- Machine learning
- Semantic tagging 1
- Semantic tagging 2



Announcements and interpretations

- Three goals
- Project
- Announcements and interpretations
- An example: the Federal Reserve
- An example:U.S.-Russian relations
- Facts and figures
- Annotation of articles: specifying interpretations
- Monetary policy
- Foreign policy 1
- Foreign policy 2
- Foreign policy 3
- Background semantics
- Machine learning
- Semantic tagging 1
- Semantic tagging 2

- State agencies and officials routinely make announcements about policy (press releases, speeches, answers to questions)
- These are interpreted by various actors: politicians, business executives, investors, interested citizens, foreign leaders – and journalists (our focus)
- The interpretations characterize announcements as:
 - What policy is, or was, or will be
 - What policy might or will not be
 - Reasons for the policies and their goals and timing
- Use ML techniques, with syntactic and semantic information, on the announcement-interpretation pairs to generate interpretations from announcements

An example: the Federal Reserve

- Three goals
- Project
- Announcements and interpretations
- An example: the Federal Reserve
- An example:U.S.-Russian relations
- Facts and figures
- Annotation of articles: specifying interpretations
- Monetary policy
- Foreign policy 1
- Foreign policy 2
- Foreign policy 3
- Background semantics
- Machine learning
- Semantic tagging 1
- Semantic tagging 2

"The F.O.M.C. meeting ended at 12:55 PM; there is no further announcement." (Fed press release, December 22, 1998)

"The Federal Reserve voted today to hold interest rates steady, judging that three rate reductions in the fall had given the economy a big enough kick to keep it growing at a healthy pace into the new year." *NYT* article, December 23, 1998

Semantic information: what the F.O.M.C. is and what it usually does; also knowledge about the world and recent decisions.

An example: U.S.-Russian relations

- Three goals
- Project
- Announcements and interpretations
- An example: the Federal Reserve
- An example:U.S.-Russian relations
- Facts and figures
- Annotation of articles: specifying interpretations
- Monetary policy
- Foreign policy 1
- Foreign policy 2
- Foreign policy 3
- Background semantics
- Machine learning
- Semantic tagging 1
- Semantic tagging 2

"We already, as you know, provide non-lethal aid. We do everything working with the London 11 and a group of partners, some of whom provide other things to the opposition coalition. And we will continue ... as President Obama said, standing next to President Hollande to look at every option that is open to us to see what else we can do to be helpful." (State Dept. background briefing on Syria, February 14, 2014)

"Diplomats here said the administration might consider stepping up an existing covert program to train and arm the moderate Syrian opposition or even weigh the threat of military force to compel the delivery of humanitarian aid." *NYT* article, February 15, 2014

Semantic information: what the U.S. and U.S. allies are doing, what "helpful" means. Syntactic information: what the temporal scope is of "will continue ... to look"

Facts and figures

- Three goals
- Project
- Announcements and interpretations
- An example: the Federal Reserve
- An example:U.S.-Russian relations
- Facts and figures
- Annotation of articles: specifying interpretations
- Monetary policy
- Foreign policy 1
- Foreign policy 2
- Foreign policy 3
- Background semantics
- Machine learning
- Semantic tagging 1
- Semantic tagging 2

- Two issue areas: monetary policy and foreign policy
- Two cases: U.S. Federal Reserve and U.S. policy towards Russia
- Fed policy: approximately 1,700 separate announcements from 1967-2018
- Fed policy: approximately 5,500 New York Times articles (multiple passes using different search parameters)
- Russia policy: no final count yet on announcements (still annotating; many more sources than for Fed case), from 1993-2016
- Russia policy: so far (1997-2016), approximately 5,400 articles (searching much more complicated)

Annotation of articles: specifying interpretations

- Three goals
- Project
- Announcements and interpretations
- An example: the Federal Reserve
- An example:U.S.-Russian relations
- Facts and figures
- Annotation of articles: specifying interpretations
- Monetary policy
- Foreign policy 1
- Foreign policy 2
- Foreign policy 3
- Background semantics
- Machine learning
- Semantic tagging 1
- Semantic tagging 2

- Standardized sentence (StSt) (container):
- Reference document (announcement) (required)
- Act (required; text plus summary)
- Actor (required)
- Motives (goal)
- Evidence (what spurred policy)
- Scope (when occur, how long)
- Attribution (if a recommendation)
- Russia Link (required for foreign policy case; text plus summary)

Annotation is done in TagTog
Output is a file in JSON format

Monetary policy

- Three goals
- Project
- Announcements and interpretations
- An example: the Federal Reserve
- An example: U.S.-Russian relations
- Facts and figures
- Annotation of articles: specifying interpretations
- Monetary policy
- Foreign policy 1
- Foreign policy 2
- Foreign policy 3
- Background semantics
- Machine learning
- Semantic tagging 1
- Semantic tagging 2

"1" "TheFed'sMessage:Exhale.STAT_2017-03-15....The economy will keep growing just enough to put more Americans back to work, but without overheating to generate excessive inflation. American workers will see gradual pay raises that keep compensation rising faster than inflation. Interest rates will rise gradually, while staying low by historical standards. And that's all before accounting for any major stimulative policies that may emerge from the Trump administration and Congress. That was the view of the economy sketched by the Federal Reserve chairwoman, Janet Yellen, at her first news conference of 2017 on Wednesday. In short, the Fed believes that after nearly eight years of trying to nurse the economy back to health, its work is nearly done. The general sense of rosiness isn't really anything new -- for years, Ms. Yellen and her predecessor, Ben Bernanke, have forecast that the economy will steadily converge toward a Goldilocks-like state of being neither too hot nor too cold. Two things have changed. First, that day now feels imminent, with the unemployment rate at 4.7 percent and inflation closing on the 2 percent the Fed thinks best. That is a key reason the Fed raised its interest rate target Wednesday. Second, markets now believe the Fed's message that higher rates are on the way; bond markets suggest that the Fed will actually follow through with its intentions on gradual interest rate rises. You couldn't say that a year ago. "The simple message is: The economy is doing well," Ms. Yellen told reporters. The overwhelming message was of gradualism -- both on the rate of economic improvement and the Fed's own efforts to wind down its era of low interest rates. She suggested no urgency toward a tightening of the money supply that might suggest a hair-trigger readiness to accelerate interest rate increases. Ms. Yellen evinced little fear that the Fed is behind the curve, suggesting that two more interest rate increases are on the way over the remainder of 2017. This will, if these plans stay in force, remain the slowest cycle of interest rate increases in modern history. She also displayed little of the fear of setback that has been pervasive at the Fed for years. The central bank has spent the last eight years trying to help the recovery along with a series of monetary interventions; more than any other institution in Washington, it owns the recovery. That has also meant that the Fed has acted with haste to signs of softening. In the winter of 2016, for example, barely a year ago, the central bank backed off plans for more rate increases after a steep stock market sell-off and a rise of economic pessimism. After years of persistently undershooting its 2 percent goal for inflation, the Fed explicitly, if subtly, raised the possibility on Wednesday of erring in the other direction. The central bank's policy committee said it would be monitoring actual and expected inflation developments relative to its symmetric inflation goal." In this context, "symmetric" implies that it aims for 2 percent inflation and would be equally displeased by inflation that was too high or too low. That implies that the Fed is not inclined to overreact to the possibility that inflation could drift slightly -- and in the Fed's view temporarily -- aboye 2 percent in the coming months. After the announcement, the interest rates on Treasury bonds actually fell. That implies that markets were ready for signals of even more aggressive rate rises. And the clearest signal that the Fed is in steady-as-she-goes territory was in how Ms. Yellen talked about the possibility of new tax cuts or

Document Labels

Document note

Document_note

Entities

total 28 not normalized 28

Group/filter entities ♥

The economy will keep growing just enough to put more Americans back to work, but without overheating to generate excessive inflation. American workers will see gradual pay raises that keep compensation rising faster than inflation. Interest rates will rise gradually, while staying low by historical standards. And that's all before accounting for any major stimulative policies that may emerge from the Trump administration and Congress. That was the view of the economy sketched by the Federal Reserve chairwoman, Janet Yellen, at her first news conference of 2017 on Wednesday. In short, the Fed believes that after nearly eight years of trying to

Foreign policy 1

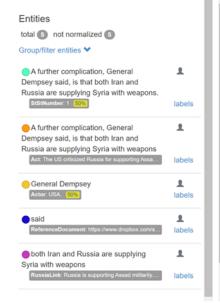
- Three goals
- Project
- Announcements and interpretations
- An example: the Federal Reserve
- An example:

U.S.-Russian relations

- Facts and figures
- Annotation of articles: specifying interpretations
- Monetary policy
- Foreign policy 1
- Foreign policy 2
- Foreign policy 3
- Background semantics
- Machine learning
- Semantic tagging 1
- Semantic tagging 2

Example 1: 105_2012-03-08

nytimes-2006 way" to stop what he called a slaughter. The United Nations has said more than 7,500 civilians have been killed in the year-long nytimes-2007 uprising against President Bashar al-Assad of Syria. But Mr. Panetta said intervention could expedite a civil war in the country nytimes-2008 and make an explosive situation worse. He said bluntly that the Obama administration recognized "that there are limitations of military force, especially with U.S. boots on the ground," Both Mr. Panetta and General Dempsey said repeatedly that Syria was nvtimes-2009 far different from Libya, where an American-led air campaign established a no-fly zone before the fall of Col. Muammar elnytimes-2010 Qaddafi last year. General Dempsey told the committee that although "we can do anything," Syria had five times the air defenses that Libya did, and because of that establishing a no-fly zone would take "an extended period of time and a great number of nytimes-2011 aircraft." He said the early stages of an air campaign would "almost unquestionably" be led by the United States, as was the mytimes-2012 case in Libya, because of American electronic warfare capabilities. Senator Jack Reed, Democrat of Rhode Island, tried to draw nytimes-2013 General Dempsey out on what he saw as a potentially protracted operation. "So from a perceptual view alone, the opening stages in any military operation would be an extended, almost exclusive air campaign by the United States against Syria, nytimes-2014 presumably supported politically by the Arab League, NATO, the E.U. and everyone else. But the kinetic part of the operation nytimes-2015 would be ours for several weeks before we actually decided even going in and effectively protecting Syrians. Is that a fair judgment?" "It is a fair judgment," General Dempsey replied. Mr. Panetta and General Dempsey both predicted civilian casualties nytimes-2016 in an air campaign because forces loyal to President Assad are intermingled in dense urban areas with the general population. In nytimes-2017 addition, both said the opposition was so splintered that it was difficult to know whom the United States should potentially supply with arms, "In Libya, there were leaders who came to the front," Mr. Panetta told the committee. But in Syria, "it's very difficult to nytimes-2018 be able to know who we deal with in terms of an opposition." General Dempsey said the opposition was composed of as many as 100 different groups. In the meantime, General Dempsey said the Pentagon was preparing options that had been requested Filters by President Obama for review, ranging from humanitarian airlifts, naval monitoring, aerial surveillance of the Syrian military and TODO the establishment of a no-fly zone. A further complication, General Dempsey said, is that both Iran and Russia are supplying Syria with weapons



Act label: The US criticized Russia for supporting Assad militarily Russia Link label: Russia is supporting Assad militarily

Foreign policy 2

Filters

TODO

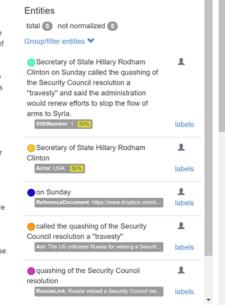
- Three goals
- Project
- Announcements and interpretations
- An example: the Federal Reserve
- An example:

U.S.-Russian relations

- Facts and figures
- Annotation of articles: specifying interpretations
- Monetary policy
- Foreign policy 1
- Foreign policy 2
- Foreign policy 3
- Background semantics
- Machine learning
- Semantic tagging 1
- Semantic tagging 2

Example 2: 98 2012-02-06





Act label: The US criticized Russia for vetoing a Security Council resolution on Syria Russia Link label: Russia vetoed a Security Council resolution on Syria

Foreign policy 3

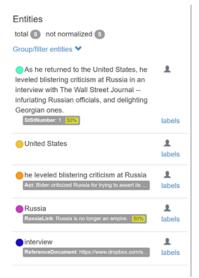
- Three goals
- Project
- Announcements and interpretations
- An example: the Federal Reserve
- An example:

U.S.-Russian relations

- Facts and figures
- Annotation of articles: specifying interpretations
- Monetary policy
- Foreign policy 1
- Foreign policy 2
- Foreign policy 3
- Background semantics
- Machine learning
- Semantic tagging 1
- Semantic tagging 2

Example 3: 135_2009-07-27

Georgian opposition." But mass protests -- the kind that swept Eduard Shevardnadze out of power and replaced him with Mr. Saakashvili -- dropped off after a few weeks. The opposition was leaderless and split over tactics, and the government took care not to repeat the mistakes of Nov. 7. By the time Mr. Biden arrived, the movement had dwindled away to a handful of mock cells in front of Parliament. And then even they disappeared. "One could call it coincidence or not, but his visit completed the political cycle," said Ghia Nodia, a leading analyst of Georgian politics, "The mock cells were gone on the day of his arrival. So that's the end of the cycle." Mr. Biden's visit aroused wistful memories of 2005, when a loose, affectionate President George W. Bush shimmied to Georgian folk music and told a crowd, "Sakartvelos Gaumarjos," or "Georgia forever." Mr. Saakashvili's staff members pushed for Mr. Biden to participate in an unscripted event, in hopes of projecting some personal warmth. They got it in an informal meeting with refugee children from South Ossetia. Mr. Biden's reserve melted, and he spoke in raw, plain terms about his anger at Russia. As he returned to the United States, he leveled blistering criticism at Russia in an interview with The Wall Street Journal -- infuriating Russian officials, and delighting Georgian ones. Anyone expecting Mr. Biden to criticize Mr. Saakashvill, or reinvigorate this spring's protests, was disappointed. "Everyone in Georgia was thinking America would try to create a new king," said Kakha Katsitadze, a military expert who has been allied with the opposition New Rights Party. "What he did was much better. Now every Georgian understands that our fate is our responsibility." The anger that emerged over the spring has not gone away, Mr. Nodia warned. But the political center of gravity has shifted to mayoral elections, which Mr. Saakashvili rescheduled from October to May as part of a package of reforms intended to placate the opposition. Many are looking to the race in Tbilisi -- the heart of antigovernment opposition -- as an indicator of who might run to succeed him when his term ends in 2013. That is not to say that Mr. Saakashvill's troubles are over; the \$1 billion pledged by Washington in the aftermath of the war has been disbursed or earmarked, and the unemployment rate has climbed to 17 percent. Nugzar Zurashvili, 43, who was selling belts on Rustaveli Avenue, rolled his eyes at questions about Mr. Biden's impact on Georgian politics, and said Mr. Saakashvili should pay less attention to the opinion of the West. He went on to complain about health care and high electricity and gas bills. "He has to look after ordinary people if he wants to survive," Mr. Zurashvili said. "He has four vears to survive."



Act label: Biden criticized Russia for trying to assert its authority over former Soviet republics Russia Link label: Russia is no longer an empire

Background semantics

- Three goals
- Project
- Announcements and interpretations
- An example: the Federal Reserve
- An example:U.S.-Russian relations
- Facts and figures
- Annotation of articles: specifying interpretations
- Monetary policy
- Foreign policy 1
- Foreign policy 2
- Foreign policy 3
- Background semantics
- Machine learning
- Semantic tagging 1
- Semantic tagging 2

- Standard approach: mapping from announcements to interpretations
- Problems of background semantics
 - Domain (e.g., "tightening"; "hard-liner" in monetary vs. foreign policy)
 - Topical (e.g., "tightening" for bank-lending requirements vs. interest rates)
 - General (e.g., "quash"; "travesty"; and pragmatics:
 reference as criticism)
- Mapping requires meta-rules; hence problems of
 - Infinite regress
 - Novelty

Machine learning

- Three goals
- Project
- Announcements and interpretations
- An example: the Federal Reserve
- An example:U.S.-Russian relations
- Facts and figures
- Annotation of articles: specifying interpretations
- Monetary policy
- Foreign policy 1
- Foreign policy 2
- Foreign policy 3
- Background semantics
- Machine learning
- Semantic tagging 1
- Semantic tagging 2

- Train the program on the actual StSts, with an eye to generating them from the announcements
- One announcement can generate many interpretations: differ by level of detail (optional elements) as well as by modality (see next slide)
- Size problem: on the one hand, the corpora are small by computational linguistics standards; on the other hand, the announcements are too large and require either preliminary tagging or repeated sampling

Semantic tagging 1

- Three goals
- Project
- Announcements and interpretations
- An example: the Federal Reserve
- An example:U.S.-Russian relations
- Facts and figures
- Annotation of articles: specifying interpretations
- Monetary policy
- Foreign policy 1
- Foreign policy 2
- Foreign policy 3
- Background semantics
- Machine learning
- Semantic tagging 1
- Semantic tagging 2

- (Will skip over various types of syntactic tagging.)
- Semantics 1: ("a company-size contingent of paratroopers from the U.S. Army Europe's ... will arrive in Poland ... since Russia's aggression in Ukraine, we have been constantly looking at ways to reassure allies and partners, and these exercises, they're ..."). Hence: specify semantic role (who did what to whom) to permit ML to generate Poland as an ally
- Semantics 2 (from above example): named entity recognition to permit ML to generate actor as US
- Semantics 3 (ditto): words associated with "aggression" and "reassure": BERT (Google; from huge corpus)

Semantic tagging 2

- Three goals
- Project
- Announcements and interpretations
- An example: the Federal Reserve
- An example:

U.S.-Russian relations

- Facts and figures
- Annotation of articles: specifying interpretations
- Monetary policy
- Foreign policy 1
- Foreign policy 2
- Foreign policy 3
- Background semantics
- Machine learning
- Semantic tagging 1
- Semantic tagging 2

